Government of Saskatchewan

Annual Report 1991-92

Saskatchewan Indian and Metis Affairs Secretariat

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Saskatchewan Indian and Metis Affairs Secretariat

for the fiscal year ending March 31, 1992

Honourable Robert W. Mitchell, Q.C.
Minister

Saskatchewan
Indian and Metis Affairs
Secretariat

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Letters of Transmittal

The Honourable Sylvia O. Fedoruk, O.C. S.O.M.
Lieutenant Governor
Province of Saskatchewan

May it Please Your Honour:

I respectfully submit the Annual Report of the
Indian and Metis Affairs Secretariat
for the fiscal year ending March 31, 1992.

Robert W. Mitchell, Q.C.
Minister responsible for
Indian and Metis Affairs

The Honourable Robert W. Mitchell, Q.C.
Minister responsible for
Indian and Metis Affairs
Regina, Saskatchewan

Dear Sir:

I have the honour of submitting the Annual Report
of the Indian and Metis Affairs Secretariat
for the year ending March 31, 1992.

Respectfully submitted.

Marvin Hendrickson
Secretary

Secretary's Introduction

This past year was marked by significant demand for change and a new vision and process for dealing with Indian and Metis concerns. The provincial and national perspectives about Aboriginal peoples have changed. Some key initiatives in this past year included:

- Further developments by Indian and Metis peoples on their plans for management of services and self-government;
- Renewed constitutional discussions with an emphasis on the Aboriginal right to self-government; and
- A willingness and commitment of various governments to settle land entitlements and/or claims.

Representatives of local, provincial and national Aboriginal organizations actively participated in these historic developments.

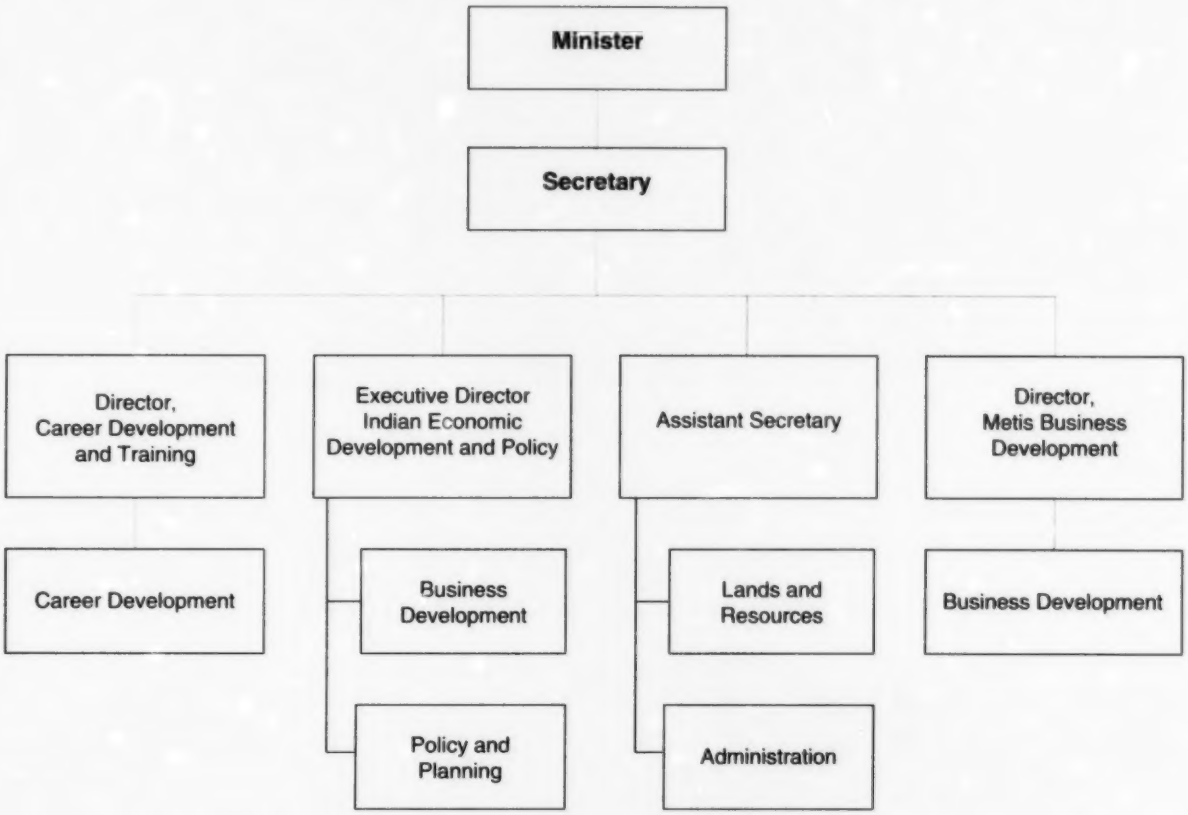
The Indian and Metis Affairs Secretariat coordinated the provincial government's policy response to these new priorities. In this regard, the Secretariat:

- Acted as the lead provincial agency in coordinating treaty land entitlement negotiations;
- Enhanced the delivery of its economic business development programs;
- Accelerated the training and career development of Indian and Metis candidates;
- Provided funding support to two Indian and Metis women's organizations; and
- Coordinated the Final Report of the Northern Economic Development Task Force.

In the latter part of the year, the Secretariat adjusted its mandate and organization to meet the emerging challenges and opportunities. Our commitment to the Indian and Metis peoples, through new partnership arrangements with them, will serve as the focus and foundation for new initiatives and achievements in the years ahead.

Marvin Hendrickson
Secretary

Indian and Metis Affairs Secretariat
Organization Chart
March 31, 1992



Mission

Working in partnership with Indian and Metis peoples and their governments to achieve common goals and aspirations.

Mandate

The mandate of the Indian and Metis Affairs Secretariat is as follows:

- The Indian and Native Affairs Secretariat was established on April 1, 1983 pursuant to *The Indian and Native Affairs Act* and was renamed the Indian and Metis Affairs Secretariat in 1990 to better reflect its mandate.
- Under *The Government Organization Act*, the Indian and Metis Affairs Secretariat is responsible for Aboriginal affairs. It serves as a "window" into government for Indian and Metis peoples.
- As a central agency, the Secretariat makes policy recommendations and coordinates the government's response to matters affecting Indian and Metis peoples.
- The Secretariat also administers employment training and business development programs to complement federal initiatives in these areas.

Objectives

The main objectives of the Secretariat are as follows:

- To develop, coordinate, review and implement provincial policies affecting Status Indians and Metis/Non-Status Indians in such areas as Aboriginal rights, self-government, federal fiduciary responsibilities, and programs and services;
- To provide support to line departments in dealing with Aboriginal policies and issues, and specific projects;
- To serve as the lead in coordinating the Province's participation in treaty land entitlement and specific land claim negotiations;
- To work with line departments in the development of arrangements with Indian and Metis peoples on program delivery, self-government and co-management of resources;
- To administer the Indian Economic Development Program, the Native Business Development Program and the Native Career Development Program with a special emphasis on Indian and Metis women and urban initiatives;
- To establish and enhance new relationships with Indian and Metis organizations, and governments; and
- To manage policy and funding relationships with representative Indian and Metis organizations.

Key Priorities

The key priorities of the Secretariat include:

- Developing and coordinating the provincial response to Treaty rights, aboriginal rights and self-government;
- Completing the Treaty land entitlement framework negotiations and resolving specific land claims settlements;
- Developing and implementing integrated resource co-management agreements involving such areas as forestry, wildlife, fishing and trapping;
- Developing and supporting initiatives involving Indian and Metis women;
- Developing initiatives to address the needs of Metis communities; and
- Developing and coordinating strategies for coping with shifting of federal expenditures and costs to the Province.

Major Activity Areas

In the fiscal year 1991-92, resources of the Secretariat were dedicated to a number of major activity areas. Resources continue to be dedicated to these areas which are as follows:

(a) Policy Development, Coordination and Review

- Strategically manage aboriginal issues across government and formulate policy responses.

(b) Treaty Land Entitlement and Specific Claims Settlements

- Negotiate a comprehensive Framework Agreement and negotiate individual Band entitlement selections and specific claims.

(c) Indian Economic and Native Business Development Programs

- Administer the Indian Economic and Native Business Development Programs and create jobs. Implement a field audit and follow-up system.

(d) New Mechanisms in support of Indian and Metis Economic Development

- Explore other mechanisms in addition to the one proposed for an Indian Heritage Trust Fund that would provide greater support to economic development over the long-term.
- Develop partnerships with northerners to address concerns raised in such forums as the Northern Economic Development Task Force Report which was coordinated by the Secretariat in 1991-92.

(e) Indian and Metis Self-government/ Co-management Agreements

- Complete negotiations of the Sipanok Resource Co-management Agreement involving the Red Earth and Shoal Lake Bands.
- Participate with the federal government and the Meadow Lake Tribal Council in exploring models of Indian self-government.

(f) Employment and Career Training

- Expand the mandate of the Native Career Development Program to include such areas as an employment equity strategy, and labour/management relations.
- Develop an Indian and Metis inventory which would assist employers and government departments in hiring Indian and Metis candidates.

(g) Indian and Metis Programs and Services

- Monitor demographic, social and economic indicators as a basis for cost-effective program planning and development to meet the needs of Aboriginal peoples.
- Monitor federal and provincial expenditures to ensure Saskatchewan does not detract from federal responsibility for Aboriginal programs and services.

(h) Indian and Metis Women's Organizations

- Provide support funding to the Saskatchewan Treaty Indian Women's Council and the Aboriginal Women's Council of Saskatchewan to address such areas as family violence and community healing.

Budget Plan

The Secretariat's approved operating base for the fiscal year 1991-92 was $4,291,700 million and 27.5 person years. For more financial information, see page 16.

Specific Programs and Activities

The Participation Challenge:

- The Indian Economic and Native Business Development Programs were adjusted to provide a better service to our clients.
- Priority was given to viable projects over both the short-term and long-term with allowance for community growth and participation.

Stakeholders:

- As provincial programs, both the Indian Economic and the Native Business Development Programs serve individuals, Bands/Tribal councils, corporations and institutions in rural and urban locations.

Working Environment and Annual Goals:

High priority was placed on funding businesses which:

- Demonstrated viability over the long-term;
- Resulted in the greatest number of jobs;
- Demonstrated a personal commitment and willingness to take risk; and
- Attracted conventional financing.

Outcomes:

- Entrepreneurship and small business (micro-enterprise) development;
- Economic self-reliance along with meaningful long-term employment;
- Indian and Metis businesses participation in the mainstream provincial economy;
- Business opportunities complementing other developments and priorities within Indian and Metis communities;
- Urban business development;
- Greater participation of Indian and Metis women in business ventures; and
- Partnerships and joint ventures.

Indian Economic Development Program

Program Description:

- This provincial program was established in the fiscal year 1983-84 to assist Status Indian people at the community level to become more economically self-sufficient.
- Grants are provided as "initial investments" to develop or expand businesses that will be owned by Status Indian individuals, Bands and Tribal Councils.

Program Delivery:

- The program was administered by four staff. The Indian Advisory Board serves an essential function in reviewing proposals and making funding recommendations to the Minister of Indian and Metis Affairs.

Major Activities:

- In the fiscal year 1991-92, the Program funded 39 projects which created 325 jobs.
- On and off-reserve retail trade (confectionaries, gas bars and general auto-related businesses), construction, tourism and manufacturing, had the greatest impacts.
- An analysis by sector is provided in the Figure 1; and by type of recipient in Figure 2.

Program Finances:

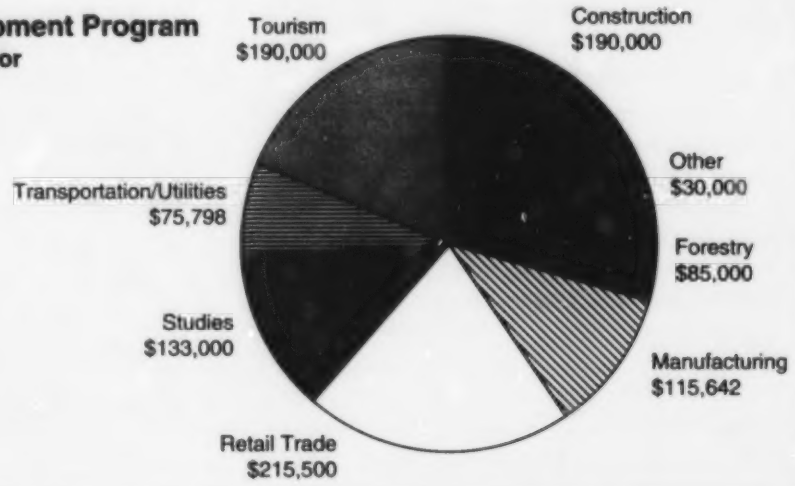
- The approved budget specifically for business grants was $1,095,000 in the fiscal year 1991-92. For more financial information, see page 16.

Figure 1

Indian Economic Development Program

Breakdown by Economic Sector

Grants Distributed 1991-1992



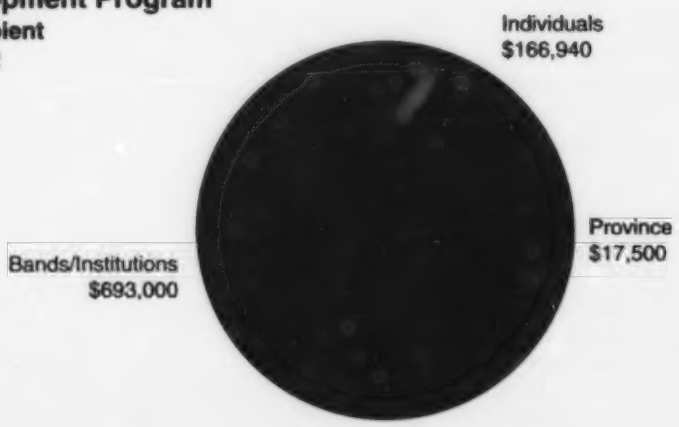
Source: Saskatchewan Indian and Metis Affairs Secretariat database

Figure 2

Indian Economic Development Program

Distribution by Type of Recipient

Grants Distributed 1991-1992



Source: Saskatchewan Indian and Metis Affairs Secretariat database

Native Business Development Program

Program Description:

- The Native Business Development Program parallels the Indian Economic Development Program and encourages the development of Metis and Non-status Indian-owned businesses.
- Established in the fiscal year 1987-88, this Program assists Metis and Non-Status Indians at the local community level start or expand businesses.

Program Delivery:

- This Program was administered by two central office staff. The Metis Advisory Board serves an essential function in reviewing proposals and making funding recommendations to the Minister of Indian and Metis Affairs.

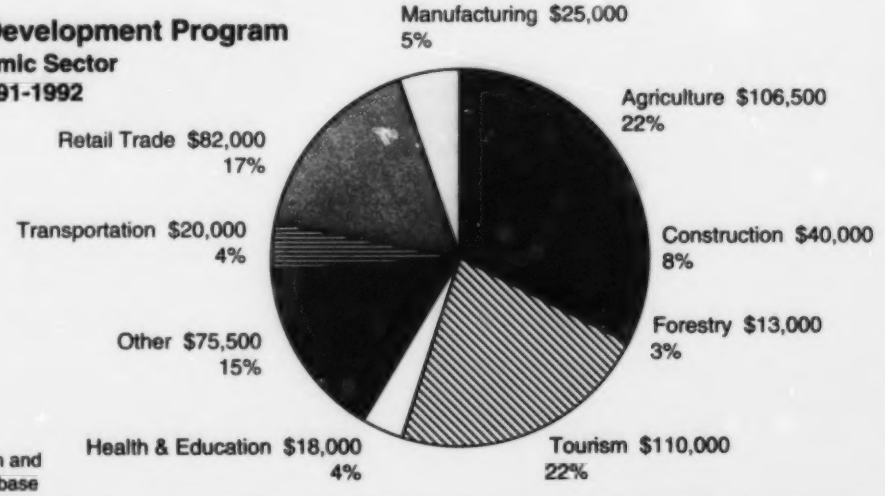
Major Activities:

- In the fiscal year 1991-92, the Program funded 64 projects with the largest impacts being in agriculture and tourism.
- A breakdown by sector is contained in the Figure 3.

Program Finances:

- The approved budget specifically for business grants was $540,000 in the fiscal year 1991-92. For more financial information, see page 16.

Figure 3
Native Business Development Program
Breakdown by Economic Sector
Grants Distributed 1991-1992



Source: Saskatchewan Indian and Metis Affairs Secretariat database

Native Career Development Program

Program Description:

- The Native Career Development Program provides for advanced (on-the-job) training of Indian and Metis individuals leading to permanent employment.
- Individuals are matched with available jobs in both the private and public sectors. Individual (competency-based) training packages are also tailored to meet job requirements.

Program Delivery:

- This Program was administered by eight staff located in La Ronge, Saskatoon and Regina.

Working Environment and Annual Goals:

Under the Native Career Development Program, priority was given to:

- Indian and Metis peoples living in urban settings;
- Northern Indian and Metis residents;
- Professional, technical and management training positions;
- Maximum funding participation from the federal government and corporate sponsors.

Major Activities:

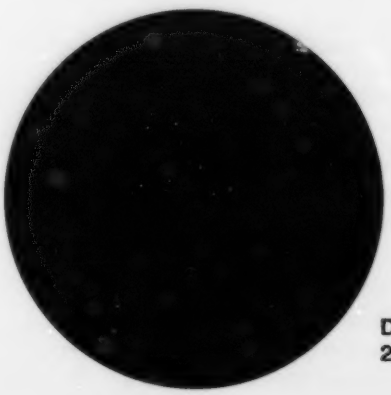
- There were 309 employment positions funded involving 53 permanent full-time and 256 training positions.
- The Northlands College delivered our largest training numbers: carpentry (12), mining (28), chemical laboratory work (15), and life skills coaches (12).
- The Prince Albert and Regina City Police Forces each offered summer student programs. The Royal Canadian Mounted Police also trained detachment clerks.
- The Native Bank Teller Training Program was offered in Regina with the five major banks leading to 14 jobs.

A summary of progress in this fiscal year is contained in Figure 4.

Program Finances

- The approved budget specifically for employment training was $601,000 in the fiscal year 1991-92. For more financial information, see page 16.
- Of this sum, $65,000 was reserved for previously approved projects under the Special Agricultural and Rural Development Agreement (ARDA) Program.

Figure 4
Native Career Development Program
Type of Placements
Placements During 1991-1992



Source: Saskatchewan Indian and Metis Affairs Secretariat database

Lands and Resources

Program Description:

The Secretariat undertakes the following lands and resources functions:

- Assists the Chief Negotiator in negotiating a *Framework Agreement* to settle the outstanding treaty land entitlements of 26 Bands;
- Assists the Chief Negotiator in negotiating separately Nekaneet Band's treaty land entitlement settlement;
- Co-ordinates provincial involvement in the implementation of land entitlement and specific claims settlements;
- Negotiates the transfer of treaty land entitlement selections under *The Natural Resources Transfer Agreement, 1930.*
- Assists other departments on resource co-management policy and agreements; and
- Provides comments and assessments on projects under examination in the provincial environmental review process.

Program Delivery:

- Four employees were primarily involved in the lands and resources area. Two were involved in negotiations, one provided technical assistance and the other clerical assistance.

Working Environment and Annual Goals:

- The settlement of outstanding treaty land entitlements and specific claims is a high priority of the Government of Saskatchewan.
- A major focus was concluding a Framework Agreement on treaty land entitlement as well as a separate agreement for Nekaneet Band.
- Work also centered on partial treaty land entitlement selections and specific claims with the greatest potential for resolution.

Major Activities:

- In January of 1991, the Governments of Saskatchewan and Canada, and the Federation of Saskatchewan Indian Nations, signed a Protocol Agreement to commence negotiations leading to a Framework Agreement on treaty land entitlement.
- Substantial progress was made towards concluding this Framework Agreement for 26 entitlement bands.
- In September of 1991, the Governments of Saskatchewan and Canada signed an agreement to share the costs of resolving treaty land entitlement.
- Negotiations were also carried out separately with the Nekaneet Band toward a settlement of its full outstanding treaty land entitlement.
- In July of 1991, the Governments of Saskatchewan and Canada, and the Island Lake (Ministikwan) Indian Band, signed an agreement resolving the Band's outstanding land claim to 10,560 acres of land.
- In November of 1991, the Governments of Saskatchewan and Canada, and the Flying Dust Band, signed an agreement establishing the Gladue Lake Indian Reserve No. 105B.
- In February of 1992, the Government of Saskatchewan approved establishment of the Peter Ballantyne Band Mistik reserve and transfer of the 4,042-acre selection once the settlement agreement is signed.
- The Secretariat assisted in the negotiations of provincial interests on the 47,104 acres of land being acquired by the Pheasant Rump Nakota and Ocean Man Bands through the Whitebear Specific Claim Settlement.
- The Secretariat completed canvasses of other departments and Crown corporations on 18 treaty entitlement or land claim selections, and prepared 203 letters to parties outside the government.
- The Secretariat provided comments on 13 project proposals in the environmental review process.
- The Secretariat also assisted the Department of Parks and Renewable Resources in negotiations leading to the Sipanok Resource Co-Management Agreement with the Red Earth and Shoal Lake Bands. This agreement was at an advanced stage by the end of the 1991-92 fiscal year.

Funding and Support to Indian and Metis Women's Organizations

Program Description:

- The Secretariat provided operational support funding to the Saskatchewan Treaty Indian Women's Council Inc. and to the Aboriginal Women's Council of Saskatchewan Inc.

Program Delivery:

- Formed in 1973, the Saskatchewan Treaty Indian Women's Council Inc. is the provincial umbrella organization for Treaty Indian women.
- The Aboriginal Women's Council of Saskatchewan Inc. is the provincial umbrella organization for all women of Indian and Metis ancestry, particularly in urban settings.

Major Activities:

- Provincial funding allows the Councils to address priority issues such as family violence, child abuse, health care, education, housing, justice, and social development.

Program Finances:

- One staff member administers the $174,000 in funding to the two organizations: $87,000 to each Council. For more financial information, see page 16.

Special Agricultural and Rural Development Agreement

Program Description:

- In 1987, Saskatchewan and Canada signed a two-year extension of the Special Agricultural and Rural Development Agreement (ARDA) which lapsed on March 31, 1989.
- The commitment was that Special ARDA would continue to provide financial assistance to previously approved projects until June 1992.

Program Delivery:

- The Secretariat has overall provincial responsibility for delivering the Special ARDA Program to Metis and Non-Status Indian peoples.
- The federal government was responsible for delivering Special ARDA to Status Indians, and for cost-sharing these expenditures for Metis and Non-Status Indians.

Major Activities:

- The Secretariat processed a small number of expenditure claims totalling $22,030 for approved projects.

Program Finances:

- For the fiscal year 1991-92, $35,000 was targeted in the budget for this purpose.

Administration

Program Description:

- Supported by the Department of Human Resources, Labour and Employment, the Indian and Metis Affairs Secretariat is responsible for Secretariat administration and special projects.

Program Delivery:

- The administrative functions were performed by two staff.

Working Environment and Annual Goals:

- The administrative activities for 1991-92 involved the following key areas:
  - Budget preparation;
  - Production of our annual report;
  - Briefings for the Estimates and Public; Accounts processes; and
  - Expenditure monitoring and controls.

Major Activities:

- Preparation of our budget on schedule and in compliance with government restraint measures;
- Completion and tabling of the 1990-91 Annual Report on December 20, 1991, within prescribed time limit;
- Preparation of briefings for Committee of Finance (Estimates), Public Accounts and other processes in a timely manner;
- Completion of internal monthly expenditure summaries and projections as part of our expenditure control system; and
- Processing of accounts receivable was improved.

Table 1

Statement of Expenditure Year Ended March 31, 1992

	1991-92 Budget	Person Years	1991-92 Actual	Person Years
Indian & Metis Affairs (Admin.)	1,569,000		1,680,208	
Payments to Saskatchewan Property Management Corporation	146,000		143,658	
Total Administration	1,715,000	27.5	1,823,866	27.1
Grants to Local Authorities and other Third Parties:				
Grants to Indian and Metis Organizations	174,000		174,000	
Indian Heritage Trust Fund	166,700		0	
Programs:				
Indian Economic Development Program	1,095,000		1,032,940	
Metis Business Development Program	540,000		490,000	
Native Career Development Program	601,000		522,730	
Total Grants	2,576,700		2,219,670	
Total Indian & Metis Affairs Secretariat	4,291,700		4,043,536	